

Nederlandse Voedsel- en Ministerie van Landbouw, Natuur en Voedselkwaliteit

Balloons 2018 Safety requirements investigation

Release of nitrosamines and nitrosatable substances and labelling control

Balloons must meet the European safety requirements for toys. The Netherlands Food and Consumer Product Safety Authority (NVWA) is conducting an investigation to establish whether balloons meet the requirements for the maximum release of nitrosamines and nitrosatable substances and the obligatory warnings on labels. This fact sheet contains the results of the 2018 market surveillance.

Background

The market surveillances conducted by the NVWA from 2002 to 2010 revealed that 80% of balloons did not meet safety requirements. At that time, the legislation applied was the Dutch Policy rule¹. Balloons are manufactured outside the Netherlands; the supervision conducted in the Netherlands had no impact on the countries of production. As a result, efforts have been devoted to drawing up European requirements for balloons.

Comparable standards have been applicable to balloons throughout Europe (Directive 2009/48/EC) since July 2013. A European standard for the method of analysis has been designated as well (EN71-12)

As this legislation has been in force for a number of years now, it prompted the NVWA to reinvestigate balloons in 2018.

Risks

1

Balloons are made of natural rubber (latex). Nitrosamines and nitrosatable substances can be generated during the latex production process if certain compounds (carbamates) are added to accelerate the process. Because nitrosamines are carcinogenic substances, they pose a health risk². Alternative accelerators are available, making this risk an avoidable one.

Children can ingest these substances by sucking balloons or through hand-to-mouth contact. Some people are allergic to latex. To this end, parents or carers must be warned that balloons are made of latex. Balloons should also have a warning on them to ensure their safe use.

Beleidsregel inzake normen t.a.v. veiligheid van ballonnen, Staatscourant 28 maart 2006, nr. 62 Opinion on NDELA in Cosmetic Products and Nitrosamines in Balloons. Scientific Committee on Consumer Safety, June 2012.

Met opmaak: Nederlands (standaard)

Balloons 2018 | page 1 of 9

Approach

Products

The NVWA sampled 58 types of balloon in total during the period from December 2017 to January 2018. Samples were taken from 35 different brands. They are the brands the most commonly available to the Dutch consumer online and offline (in outlets such as department stores, clothes shops, drug stores and toy shops). Samples were collected from shops, manufacturers, importers and distributors. Balloons were also ordered online from Chinese and Dutch web shops.

The items to be examined and the methods of analysis used were presented to the toy sector in advance. These documents are available on the NVWA website: www.nvwa.nl (search term: ballonnen [balloons]).

Research

The NVWA laboratory tested the balloons for the release of nitrosamines and nitrosatable substances in accordance with European standard EN71-12. This standard requires the release level to be determined in a saliva simulant for one hour at 40°C, which simulates a child's sucking action. EN17-12 includes a list of the different nitrosamines that can occur in balloons.

If there were balloons of several different colours in one bag, one colour was selected at random for testing.

Assessments were also made to establish whether the labels state the required warnings, the name and address details of the importer or manufacturer, and CE marking.



Legal requirements

The Toy Safety Directive 2009/48/EC sets requirements for the release of nitrosamines and nitrosatable substances from latex toys. For nitrosamines, the requirement is that the total amount released must not exceed 0.05 mg/kg; for nitrosatable substances, the amount released must not exceed 1.0 mg/kg.

EN71-1 prescribes two specific warning phrases for balloons:

- "Warning. Children under eight years can choke or suffocate on uninflated or broken balloons. Adult supervision required. Keep uninflated balloons from children. Discard broken balloons at once "
- "Made of natural rubber latex"

Results

Twenty-five (43%) of the fifty-eight balloons tested do not meet the safety requirements. The results for each product are described in Appendix 1.

Nitrosamines and nitrosatable substances Sixteen of the fifty-eight (27%) balloons release an excessive level of nitrosamines and nitrosatable substances.

In the case of one balloon, the release level is so high that it poses a serious risk. As this balloon was purchased through a Chinese web shop, the NVWA is unable to take any action against it. The details of the balloon in question may be found in the appendix; do not use this balloon.

Selling balloons with an excessive release of nitrosamines and nitrosatable substances is forbidden. The NVWA informed the European Commission of the products that do not meet the requirements in a RAPEX notification.

In the case of seventeen balloons, there is no detectable release of nitrosamines and nitrosatable substances. Twenty-five balloons did release those substances, but the release level was lower than the legal limit. NDELA, NDMA and NDEA were identified in particular.

Label

Part or all of the label was missing from sixteen of the fifty-eight (27%) balloons, or the label present was not in the Dutch language.

Balloons without warnings on them may be sold only after the label has been amended.

Comparison with previous market studies

Table 1 shows the comparison with the results of previous market studies. They have been assessed against current chemical requirements. The previous market studies applied requirements for nitrosamines and nitrosatable substances of 0.01 mg/kg and 1 mg/kg, respectively. The present requirement for nitrosamines is higher by a factor of five (0.05 mg/kg).

Table 1: Comparison with previous NVWA tests for the release of nitrosamines and nitrosatable substances

year number nitrosamine nitrosatable

| | tested balloons | ≤0.05 mg/kg | ≤1 mg/kg |
|------|--------------------|----------------|----------|
| 2002 | 56 | 39% | 29% |
| 2004 | 58 | 59% | 71% |
| 2006 | 66 | 36% | 62% |
| 2009 | 80 | 43% | 41% |
| 2010 | 35 | 63% | 66% |
| 2018 | 58 | 76% | 79% |

There is a visible improvement in 2018 compared with previous years.

Conclusion

Twenty-five of the fifty-eight balloons (43%) do not meet the safety requirements investigated.

In the case of sixteen balloons (27%), the level of nitrosamines and nitrosatable substances released is higher than the legal limit. The sale of these balloons is forbidden. In the case of one balloon, the release level is so high that use of the balloon is not recommended.

Since the introduction of European legislation in 2013, a considerable improvement in the release of nitrosamines and nitrosatable substances has been noted.

In the case of sixteen balloons, part or all of the required label is missing. As a result, consumers are not properly informed of the risks posed by the balloon in question. The sale of these balloons is forbidden until their labels have been amended.

Balloons 2018 | page 3 of 9

Appendix 1: Results for each balloon

Table 2: Results for nitrosamines, nitrosatable substances and the labelling of balloons

| make, type and identification | colour tested | nitrosamines in mg/kg (requirement $\leq 0.05^1$) | nitrosatable in mg/kg (requirement $\leq 1.0^1$) | label non- compliance ² | assessment and action ³ |
|---|---------------|---|--|---------------------------------------|--------------------------------------|
| Globos Metallic silver 30 cm, 21440 | Silver | 0 | 0.07 | None | No safety risk |
| Globos No12 Orange 30 cm, 2138 | Orange | 0 | 0 | None | No safety risk |
| AH balloons assorted colours, 26 cm 50 pcs, batch No 170125 | Red | 0 | 0 | None | No safety risk |
| Party balloons 8 pcs, art. No 1542745 | Green | 0.68 | 0.49 | None | Safety risk. Sales are forbidden. |
| Blokker balloons 25 cm 20 pcs, 3387386, batch 1943 | Yellow | 0 | 0 | None | No safety risk |
| Belbal B85 Pastel Royal blue 022, 17/279 | Blue | 0.02 | 0.51 | None | No safety risk |
| Belbal B105 038 crystal clear, 17/251 | Transparent | 0 | 0.76 | None | No safety risk |
| Pegaso International flag colours, PB 100/84 GHL | Red | 0 | 0.53 | None | No safety risk |
| Pegas 20 balloons round, large, PB 100/01 | Green | 0 | 0.50 | None | No safety risk |
| Spiderman – Marvel, art. No 999241 | Red | 0 | 0 | None | No safety risk |
| Paw Patrol – Nickelodeon, art. No 999141 | Blue | 0 | 0.06 | None | No safety risk |
| Zeeman 20 balloons, C29748 A22136 051700 | Orange | 0 | 0.04 | None | No safety risk |
| Xenos 20 balloons, art. No 272.289 | Green | 0 | 0.05 | None | No safety risk |
| Haza balloons 100 pcs 30 cm purple, art. 446731 | Purple | 0.36 | 0.24 | None | Safety risk. Sales are forbidden. |
| Party factory 10 pcs 30 cm, art. No 442319 | Pink | 0 | 0 | None | No safety risk |

1. Requirement in accordance with Annex II, Part III Chemical Properties, Paragraph 8 of Directive 2009/48/EC.

2. Requirement in accordance with EN71-1 and Directive 2009/48/EC.

3. Assessment based on the safety requirements assessed.

| make, type and identification | colour tested | nitrosamines in mg/kg (requirement 0.05 ¹) | nitrosatable in mg/kg (requirement 1.0 ¹) | label non- compliance ² | assessment and action ³ |
|--|---------------|---|--|---------------------------------------|---|
| Folatex Balloons orange 10 pcs 30 cm, art. 08172 batch 170145 | Orange | 0.16 | 0.14 | None | Safety risk. Sales are forbidden. |
| Balloonia 100 balloons Red P25, art. 90212 | Red | 0.11 | 0.13 | None | Safety risk. Sales are forbidden. |
| Everts Polen balloons yellow, art. No EV30 | Yellow | 0 | 0 | Unwrapped | No safety risk |
| Balloons blue 500 pieces, G90/09 batch 06/03/17 | Blue | 0 | 0 | None | No safety risk |
| Folatex Balloons white 100 pcs 30 cm, 8104 | White | 0 | 0 | None | No safety risk |
| Folat basics 100x balloons, 84800, batch No 170012 | Orange | 0.05 | 0.06 | None | No safety risk |
| Altijd Handig 12 balloons with stickers, art. No 459729 | Orange | 0 | 0.08 | Natural rubber latex warning missing | Safety risk. Sales are forbidden without a correct label. |
| Gemar Party balloons 25 pcs assorted, art. 300116, batch 1875/05/17 | Green | 0 | 0 | None | No safety risk |
| Hema 50 balloons, art. No 14.20.0128 | Blue | 0 | 0.05 | None | No safety risk |
| Party Balloons 25 pcs, art. 315134, batch 2442/06/17 | Red | 0 | 0 | None | No safety risk |
| KÖLN Balloon Funny Fashion | Red | 0 | 1.23 ⁴ | None | No safety risk |
| Balloon 100 pcs 23 cm, KA02109 | Green | 0 | 0.52 | Natural rubber latex warning missing | Safety risk. Sales are forbidden without a correct label. |
| Belbal 27 cm pastel mandarin orange, SB12P-005 | Orange | 0 | 0.54 | None | No safety risk |

Table 2: Results for nitrosamines, nitrosatable substances and the labelling of balloons (continuation of page 1)

1. Requirement in accordance with Annex II, Part III Chemical Properties, Paragraph 8 of Directive 2009/48/EC.

2. Requirement in accordance with EN71-1 and Directive 2009/48/EC.

3. Assessment based on the safety requirements assessed.

4. Adjusted for measurement uncertainty, the result is below the limit.

Balloons 2018 | page 5 of 9

| make, type and identification | colour tested | nitrosamines in mg/kg (requirement 0.05 ¹) | nitrosatable in mg/kg (requirement 1.0 ¹) | label non- compliance ² | assessment and action ³ |
|--|---------------|---|--|---|---|
| Belbal B85 Pastel 100 balloons, 022 Royal Blue 16/260 | Blue | 0.05 | 0 | None | No safety risk |
| Folatex Balloons Orange 10 x 30 cm, art. No 08172, batch 160884 | Orange | 0 | 0.11 | None | No safety risk |
| Gemar Balloons 100 pcs, C90/80, art. 09801, batch 27/02/2017 | Purple | 0 | 0 | None | No safety risk |
| Balloons 8 pcs copper 12 1/2 years, art. No 90114 | Brown | 0.39 | 0.24 | None | Safety risk. Sales are forbidden. |
| Balloonia 50 balloons red, art. No 90194 | Red | 0.13 | 0.08 | None | Safety risk. Sales are forbidden. |
| Goodmark emoji balloons 6 pcs, art. No 90160 | Yellow | 0 | 0.90 | None | No safety risk |
| W Happy New Year balloons 12 pcs, batch No B20170612-2 | Black | 0.14 | 3.22 | None | Safety risk. Sales are forbidden. |
| Boland Peace 6 pcs, 1643 | Yellow | 0.18 | 0.06 | None | Safety risk. Sales are forbidden. |
| Sempertex 12 balloons standard/fashion | Blue | 0 | 0 | None | No safety risk |
| Karaloon 20 coloured heart-shaped balloons 10036220 | Blue | 0 | 0 | None | No safety risk |
| Shoppartners coloured balloons 50 x, 10046655 | Blue | 0 | 0.09 | Natural rubber latex warning; warning >8 years; CE marking missing | Safety risk. Sales are forbidden without a correct label. |
| Comedia 10 balloons light-blue, No 72.008 | Blue | 0 | 0 | None | No safety risk |

Table 2: Results for nitrosamines, nitrosatable substances and the labelling of balloons (continuation of page 2)

1. Requirement in accordance with Annex II, Part III Chemical Properties, Paragraph 8 of Directive 2009/48/EC.

2. Requirement in accordance with EN71-1 and Directive 2009/48/EC.

3. Assessment based on the safety requirements assessed.

| make, type and identification | colour tested | nitrosamines in mg/kg (requirement 0.05 ¹) | nitrosatable in mg/kg (requirement 1.0 ¹) | label non- compliance ² | assessment and action ³ |
|--|---------------|---|--|---|--|
| Shen Hua 10 pcs orange, art. No 3-385 | Orange | 0.22 | 3.36 | Not in the Dutch language | Safety risk. Sales are forbidden. |
| Shen Hua birthday balloons 1 year | Blue | 0 | 3.38 | Not in the Dutch language | Safety risk. Sales are forbidden. |
| Ginger ray hen party balloons, TB-604 | White | 0 | 1.124 | Not in the Dutch language | Safety risk. Sales are forbidden without a correct label. |
| Cattex balloons red 50 pcs, PT/120.04 | Red | 0 | 0 | None | No safety risk |
| Balloonia 6 balloons heart-shaped red, art. 90125 | Red | 0.15 | 0.10 | None | Safety risk. Sales are forbidden. |
| Balloon blue | Blue | 0 | 1.144 | Natural rubber latex warning; warning >8 years; CE marking; name and address details missing | Safety risk. Sales are forbidden without a correct label. |
| Globos Decorativos happy balloons 100 pcs | Red | 14.1 | 11.6 | Natural rubber latex warning; warning >8 years; CE marking; name and address details missing | Serious safety risk. Sales are forbidden. Do not use the product |

Table 2: Results for nitrosamines, nitrosatable substances and the labelling of balloons (continuation of page 3)

1. Requirement in accordance with Annex II, Part III Chemical Properties, Paragraph 8 of Directive 2009/48/EC.

2. Requirement in accordance with EN71-1 and Directive 2009/48/EC.

Assessment based on the safety requirements assessed.
Adjusted for measurement uncertainty, the result is below the limit.

| make, type and identification | colour tested | nitrosamines in mg/kg (requirement 0.05 ¹) | nitrosatable in mg/kg (requirement 1.0 ¹) | label non- compliance ² | assessment and action ³ |
|---|---------------|---|--|---|---|
| Globos Decorativos pearl green 100 pcs, S5078313000008 | Green | 0.65 | 3.68 | Natural rubber latex warning; warning >8 years; CE marking; name and address details missing | Safety risk. Sales are forbidden. |
| 36" 90cm latex balloon, 422139 | Green | 0 | 1.184 | Natural rubber latex warning; warning >8 years; CE marking; name and address details missing | Safety risk. Sales are forbidden without a correct label. |
| 7.5-inch heart-shaped balloons mixed colours, 472686 | Pink | 0.074 | 1.99 | Natural rubber latex warning; warning >8 years; CE marking; name and address details missing | Safety risk. Sales are forbidden. |
| Pearl latex party balloons 100 | Gold | 0.14 | 1.124 | Natural rubber latex warning; warning >8 years; CE marking; name and address details missing | Safety risk. Sales are forbidden without a correct label. |
| Clear birthday wedding party decor Tai cheng | Off-white | 0 | 0.91 | Natural rubber latex warning; warning >8 years; CE marking; name and address details missing | Safety risk. Sales are forbidden without a correct label. |

Table 2: Results for nitrosamines, nitrosatable substances and the labelling of balloons (continuation of page 4)

Requirement in accordance with Annex II, Part III Chemical Properties, Paragraph 8 of Directive 2009/48/EC.
Requirement in accordance with EN71-1 and Directive 2009/48/EC.
Assessment based on the safety requirements assessed.
Adjusted for measurement uncertainty, the result is below the limit.

Balloons 2018 | page 8 of 9

| make, type and identification | colour tested | nitrosamines in mg/kg (requirement 0.05 ¹) | nitrosatable in mg/kg (requirement 1.0 ¹) | label non- compliance ² | assessment and action ³ |
|--|---------------|---|--|---|---|
| SES Balloon figures, 00959.03 | Green | 0 | 0 | None | No safety risk |
| Prénatal balloons 1 year 8 pcs, 74-3642496 1210 | Yellow | 0 | 0.04 | None | No safety risk |
| My little day - My Unicorn Balloons, 12-21-45 | White | 0 | 0.51 | Not in the Dutch language | Safety risk. Sales are forbidden without a correct label. |
| Meri meri balloons 8 star-pattern balloons | Transparent | 0 | 0.02 | None | No safety risk |
| Globos Fashion Maroon Latex Round 16 inch/ 40 cm, art. No 57133 | Brown | 0 | 0.20 | Natural rubber latex warning; warning >8 years; CE marking; name and address details missing | Safety risk. Sales are forbidden without a correct label. |
| White balloons with red dots on them | White | 0 | 3.25 | Natural rubber latex warning; warning >8 years; CE marking; name and address details missing | Safety risk. Sales are forbidden. |

Table 2: Results for nitrosamines, nitrosatable substances and the labelling of balloons (continuation of page 5)

1. Requirement in accordance with Annex II, Part III Chemical Properties, Paragraph 8 of Directive 2009/48/EC.

2. Requirement in accordance with EN71-1 and Directive 2009/48/EC.

3. Assessment based on the safety requirements assessed.

Published by: Netherlands Food and Consumer Product Safety Authority Catharijnesingel 59 | PO Box 43006 | 3540 AA Utrecht www.nvwa.nl

February 2019

Balloons 2018 | page 9 of 9